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SPACE SYSTEM PROTECTION STANDARD

DOCUMENT HISTORY LOG

Status	Document Revision	Change Number	Approval Date	Description
Baseline			2019-10-29	Initial Release
Change		1	2020-11-05	Administrative/Editorial Change: Clarified SSPR 1 requirement, tailoring and guidance; updated SSPR 4 guidance; added administrative updates for policy and organizational references; changed Space Asset Protection Program (SAPP) to Mission Resilience and Protection Program (MRPP).
Revision	A		2022-07-15	Updated SSPR 3 requirement to align with policy changes for sensitive data protection (migrated from Sensitive But Unclassified to Controlled Unclassified Information); clarified SSPR 1 tailoring guidance; added Project Protection Plan as acceptable document for capturing tailoring decisions; added administrative updates for policy references; added to the hardware commands definition; and added MRPP support resources in SSPR 6 guidance.

FOREWORD

This NASA Technical Standard is published by the National Aeronautics and Space Administration (NASA) to provide uniform engineering and technical requirements for processes, procedures, practices, and methods that have been endorsed as standard for NASA programs and projects, including requirements for selection, application, and design criteria of an item.

This NASA Technical Standard is approved for use by NASA Headquarters and NASA Centers and Facilities, and applicable technical requirements may be cited in contract, program, and other Agency documents. It will apply to the Jet Propulsion Laboratory (a Federally Funded Research and Development Center [FFRDC]), other contractors, recipients of grants and cooperative agreements, and parties to other agreements only to the extent specified or referenced in applicable contracts, grants, or agreements.

This NASA Technical Standard establishes Agency-level protection requirements to ensure NASA missions are resilient to threats and is applicable to all NASA programs and projects.

Requests for information should be submitted via "Feedback" at https://standards.nasa.gov. Requests for changes to this NASA Technical Standard should be submitted via MSFC Form 4657, Change Request for a NASA Engineering Standard.

Original Signed by Adam West for	July 15, 2022
Ralph R. Roe, Jr. NASA Chief Engineer	Approval Date

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SPACE SYSTEM PROTECTION STANDARD

1. SCOPE

1.1 Purpose

The purpose of this NASA Technical Standard is to establish Agency-level protection requirements to ensure NASA missions are resilient to purposeful threats. This NASA Technical Standard implements the requirements for protecting space systems in NASA Procedural Requirements (NPR) 1058.1, NASA Enterprise Protection Program, NPR 7120.5, NASA Space Flight Program and Project Management, and NPR 7120.8, NASA Research and Technology Program and Project Management Requirements.

1.2 Applicability

This NASA Technical Standard is applicable to all NASA programs and projects. This NASA Technical Standard is approved for use by NASA Headquarters and NASA Centers and Facilities, and applicable technical requirements may be cited in contract, program, and other Agency documents. It will apply to the Jet Propulsion Laboratory (a Federally Funded Research and Development Center [FFRDC]), other contractors, recipients of grants and cooperative agreements, and parties to other agreements to the extent specified or referenced in applicable contracts, grants, or agreements.

Verifiable requirement statements are numbered and indicated by the word "shall"; this NASA Technical Standard contains six (6) requirements. To facilitate requirements selection by NASA programs and projects, a Requirements Compliance Matrix is provided in Appendix A. Programs and projects should document adoption of the requirements in their Project Protection Plan.

Explanatory or guidance text is indicated in italics beginning in section 4.

1.3 Tailoring

Document tailoring of the requirements in this NASA Technical Standard for application to a specific program or project in the Project Plan or Project Protection Plan and obtain formal approval by the delegated Technical Authority or requirement owner in accordance with NPR 7120.5, NASA Space Flight Program and Project Management Requirements, or NPR 7120.8, NASA Research and Technology Program and Project Management Requirements.

2. APPLICABLE DOCUMENTS

2.1 General

- **2.1.1** The documents listed in this section contain provisions that constitute requirements of this NASA Technical Standard as cited in the text.
- **2.1.2** The latest issuances of cited documents apply unless specific versions are designated.
- **2.1.3** Non-use of a specifically designated version is approved by the delegated Technical Authority.
- **2.1.4** Applicable documents may be accessed at https://standards.nasa.gov or obtained directly from the Standards Developing Body or other document distributors. When not available from these sources, information for obtaining the document is provided.

References are provided in Appendix B.

2.2 Government Documents

Federal

FIPS 140 Security Requirements for Cryptographic Modules

(https://csrc.nist.gov/publications/detail/fips/140/3/final)

National Aeronautics and Space Administration (NASA)

NPR 1058.1	NASA Enterprise Protection Program
NPR 2810.7	Controlled Unclassified Information
NPR 7120.5	NASA Space Flight Program and Project Management Requirements
NPR 7120.8	NASA Research and Technology Program and Project Management Requirements

2.3 Non-Government Documents

None.

2.4 Order of Precedence

- **2.4.1** The requirements and standard practices established in this NASA Technical Standard do not supersede or waive existing requirements and standard practices found in other Agency documentation or in applicable laws and regulations unless a specific exemption has been obtained by the Office of the NASA Chief Engineer.
- **2.4.2** Conflicts between this NASA Technical Standard and other requirements documents are resolved by the delegated Technical Authority.

3. ACRONYMS, ABBREVIATIONS, AND DEFINITIONS

3.1 Acronyms and Abbreviations

CCSDS Consultative Committee for Space Data Systems

CPI Critical Program/Project Information
CUI Controlled Unclassified Information

EOM End of Mission

EPP Enterprise Protection Program

FFRDC Federally Funded Research and Development Center

FIPS Federal Information Processing Standard

GPS Global Positioning System MOC Mission Operations Center

MRPP Mission Resilience and Protection Program

MSFC Marshall Space Flight Center

NASA National Aeronautics and Space Administration

NESC NASA Engineering and Safety Center

NIST National Institute of Standards and Technology

NPD NASA Policy Directive

NPR NASA Procedural Requirements
PNT Positioning, Navigation, and Timing

RF Radio Frequency

SOC Science Operations Center

SSPR Space System Protection Requirement

STD Standard

3.2 Definitions

<u>Command Link</u>: Free space command path connection from transmission at the ground system terminal or space transmitter to receipt by the spacecraft receiver.

<u>Command Stack</u>: The end-to-end command chain from initial command transmission at the operations center to receipt and execution on the platform.

<u>Critical Project Information</u>: Sensitive information, which, if compromised, inappropriately disclosed, falsified, or made unavailable could enable an adversary to cause mission loss/degradation and/or damage to other space systems.

<u>Deep Space</u>: Space beyond 2 million kilometers from the Earth.

<u>Hardware Commands</u>: Spacecraft commands that, once extracted by the spacecraft hardware from the uplink command channel, are routed to a specific location and are executed on receipt, without any flight software interaction. These commands may also be known as backup or firecode commands.

4. SPACE SYSTEM PROTECTION REQUIREMENTS

4.1 Maintain Command Authority

Objective: Missions need to maintain command authority to prevent unauthorized access and to ensure data integrity. Unauthorized access could result in mission loss and/or damage to other space systems.

4.1.1 Command Stack Protection

[SSPR 1] Programs/projects shall protect the command stack with encryption that meets or exceeds the Federal Information Processing Standard (FIPS) 140, Security Requirements for Cryptographic Modules, Level 1.

- 4.1.1.a [Rationale: Command link incidents with civil space missions have demonstrated potential impacts to safe operations. Additionally, NASA end of mission (EOM) experiments found that spacecraft without encryption or authentication are particularly susceptible to these impacts.]
- 4.1.1.b This requirement may be tailored to accommodate the nature of the mission. The following tailoring is suggested for use by applicable missions:
 - i. Hosted instruments only require protection of the instrument command stack.
 - ii. Hosted instruments are only responsible for protection of the command stack until the host spacecraft operations center receives commands. This protection may be provided either via encryption (preferred) or authentication.
 - iii. Deep space missions may choose to limit controls applied to the space link if certain controls (e.g., encryption and authentication) pose significant burden to operability or mission success, and if the threat to the space link is low.
 - iv. Any Category 3/Class C or Class D missions, or equivalent, that do not have propulsion may authenticate without encryption.

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- v. This requirement does not apply to balloon or sounding rocket projects.
- 4.1.1.c The following guidance is offered to assist missions in implementing this requirement:
 - i. Missions should pursue multiple protections as a defense in-depth measure; therefore, missions should implement both encryption and authentication to the extent possible.
 - ii. Missions can select an appropriate encryption scheme for each leg of the command path, e.g., SOC->MOC->Tracking Station->Spacecraft.
 - iii. Crewed missions should also protect intra-vehicle and intra-suit communications.
 - iv. Missions should protect the integrity of the command generation process.
 - v. Missions using Consultative Committee for Space Data Systems (CCSDS) should consult CCSDS 350.0-G, The Application of Security to CCSDS Protocols; CCSDS 355.0-B, Space Data Link Security Protocol; and CCSDS 352.0-B, CCSDS Cryptographic Algorithms. Note that FIPS 140 compliance meets and exceeds the cryptographic specifications of CCSDS 352.0-B. All missions should implement CCSDS 232.1-B-2, Command Operations Procedure-1; but by itself, CCSDS 232.1-B-2 is insufficient to meet this requirement.

4.1.2 Backup Command Link Protection

[SSPR 2] If a project uses an encrypted primary command link, any backup command link shall, at a minimum, use authentication.

4.1.2.a [Rationale: Missions need to balance command authority with command integrity and the ability to recover from an anomalous condition. Additionally, command link contingency modes need protection from malicious actors.]

4.1.3 Command Link Critical Program/Project Information (CPI)

[SSPR 3] The program/project shall protect the confidentiality of command link CPI as controlled unclassified information (CUI) to prevent inadvertent disclosure to unauthorized parties.

- 4.1.3.a [Rationale: Command link incidents with civil space missions have demonstrated potential impacts to safe operations. Command link CPI protection is part of a defense in-depth approach to command link protection, encompassing encryption, authentication, and CPI protection.]
- 4.1.3.b The following guidance is offered to assist missions in implementing this requirement:

- i. The Mission Resilience and Protection Program (MRPP) can assist the program/project with command link CPI identification.
- ii. Command link CPI may include sensitive command information such as hardware commands, key handling/management, and bit patterns of critical commands.
- iii. The NASA Office of the Chief Information Officer's CUI team can assist the program/project with appropriate practices for managing and protecting CUI. Consult the NASA Controlled Unclassified Information Handbook. Non-Federal organizations should also consult National Institute of Standards and Technology (NIST) Special Publication 800-171, Protecting Controlled Unclassifed Information in Nonfederal Systems and Organizations.
- iv. The applicable CUI category is Information Systems Vulnerability Information (ISVI).

4.2 Ensure Positioning, Navigation, and Timing (PNT) Resilience

Objective: Missions dependent on external PNT services need to be able to recognize and survive interference to ensure PNT resilience. Extended loss of PNT services could result in mission degradation or loss if no mitigations are available.

4.2.1 Ensure Positioning, Navigation, and Timing (PNT) Resilience

[SSPR 4] If project-external PNT services are required, projects shall ensure that systems are resilient to the complete loss of, or temporary interference with, external PNT services.

- 4.2.1.a [Rationale: Per <u>www.gps.gov</u>, PNT systems are subject to interference from both natural and human-made sources.]
- 4.2.1.b The following guidance is offered to assist missions in performing trade studies to evaluate the risk and impact of a denial of PNT services, and to design appropriate mitigations:
 - i. PNT filtering algorithms that blend high-fidelity models of orbital dynamics and/or a diversity of measurement sources have been proven in flight operations to detect and survive interference. NASA/TP-2018-219822, Navigation Filter Best Practices, describes NASA Engineering and Safety Center (NESC) Best Practices for navigation filter design.
 - ii. PNT computations should be tested for resiliency to invalid parameter inputs, e.g., as specified in the current version of Global Positioning System (GPS) interface specification IS-GPS-200, Navstar GPS Space Segment/Navigation User Interfaces.
 - iii. Projects should have a plan for emergency backup independent PNT sources that is appropriate to the mission's risk tolerance and cost-benefit posture. Backup implementations involving either the mission's space segment or ground segment are

- possible. Projects should consider verifying PNT pre-flight performance to demonstrate the spacecraft does not enter an unacceptable mode when PNT inputs change or are interrupted.
- iv. Nominally the emergency backup plan is only intended to enable spacecraft survival. Projects whose mission requirements necessitate that the spacecraft continue to perform the mission (i.e., still meet the minimum Level 1 requirements) while operating in the face of denial or manipulation of the primary PNT source will need to address such considerations in their planning and possibly incorporate design features in the flight or ground hardware to provide for backup PNT capabilities.
- v. Missions requiring PNT services should also consult NPD 8900.4, NASA Use of Global Positioning System Precise Positioning Service.

4.3 Report Unexplained Interference

Objective: Missions need to detect and report instances of unexplained interference to enable Agency awareness of the contested space environment and to develop appropriate mitigations. Lack of Agency awareness of unexplained interference events could deprive NASA of indications and warning of adversary actions and increase the vulnerability of NASA systems.

4.3.1 Interference Reporting

[SSPR 5] Projects/Spectrum Managers/Operations Centers shall report unexplained interference to MRPP or to other designated notifying organizations.

- 4.3.1.a [Rationale: Command link and GPS degradation/disruption incidents can potentially impact the safe operation of civil space missions. Additionally, NASA has the responsibility to report unexpected interference with command links and GPS signals to other Federal agencies in compliance with the charter of the Purposeful Interference Response Team and with the National Space Policy.]
- 4.3.1.b The following guidance is offered to assist missions in implementing this requirement:
 - i. Hosted instruments need only monitor indigenous telemetry and mission data.
 - ii. Missions should incorporate autonomous telemetry monitoring to support operational teams in the detection of unexpected command link energy, unexpected loss of GPS satellite solutions, and other unexplained interference events.
 - iii. Missions should incorporate procedures for operations teams to contact NASA MRPP in case of unexpected command link energy, unexpected loss of GPS satellite solutions, or any unexplained interference event. The intent here is for only suspected purposeful interference to be reported.
 - iv. This requirement may be implemented in either the space segment or the ground segment.

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- v. In the absence of a designated notifying organization, contact NASA MRPP via NASA-DL-EMI-REPORT@mail.nasa.gov.
- vi. MRPP, in coordination with the Enterprise Protection Program (EPP), will maintain a registry of NASA notifying organizations, responsibilities of notifying organizations, and external recipients of NASA notifications.
- vii. This requirement does not replace other reporting or notification requirements, such as to the NASA spectrum managers (see NPR 2570.1, NASA Radio Frequency (RF) Spectrum Management Manual.)

4.3.2 Interference Reporting Training

[SSPR 6] Projects/Spectrum Managers/Operations Centers shall conduct proficiency training for reporting unexplained interference.

- 4.3.2.a [Rationale: Command link incidents with civil space missions have demonstrated potential impacts to safe operations. These incidents can be easily missed if operators are not aware of, or focusing on, the characteristics of adversarial intrusions. Additionally, GPS incidents with civil space missions have shown that missions can unexpectedly lose GPS signals. Furthermore, NASA has the responsibility to report unexpected interference with command links and GPS signals to other Federal agencies. Finally, the dynamic nature of the threat environment and operations team turnover necessitate annual proficiency training.]
- 4.3.2.b The following guidance is offered to assist missions in implementing this requirement:
 - i. Missions should conduct training annually, as a minimum, using the latest reporting procedures.
 - ii. MRPP provides support for training and proficiency exercises.

APPENDIX A

REQUIREMENTS COMPLIANCE MATRIX

A.1 Purpose/Scope

Due to the complexity and uniqueness of space flight, it is unlikely that all of the requirements in a NASA technical standard will apply. The Requirements Compliance Matrix below contains this NASA Technical Standard's technical authority requirements and may be used by programs and projects to indicate requirements that are applicable or not applicable to help minimize costs. Enter "Yes" in the "Applicable" column if the requirement is applicable to the program or project or "No" if the requirement is not applicable to the program or project. The "Comments" column may be used to provide specific instructions on how to apply the requirement or to specify proposed tailoring.

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Section	Description	Requirement in this Standard	Applicable (Enter Yes or No)	Comments
4.1.1	Command Stack Protection	[SSPR 1] Programs/projects shall protect the command stack with encryption that meets or exceeds the Federal Information Processing Standard (FIPS) 140, Security Requirements for Cryptographic Modules, Level 1.		
4.1.2	Backup Command Link Protection	[SSPR 2] If a project uses an encrypted primary command link, any backup command link shall, at a minimum, use authentication.		
4.1.3	Command Link Critical Program/Project Information (CPI)	[SSPR 3] The program/project shall protect the confidentiality of command link CPI as controlled unclassified information (CUI) to prevent inadvertent disclosure to unauthorized parties.		
4.2.1	Ensure Positioning, Navigation, and Timing (PNT) Resilience	[SSPR 4] If project-external PNT services are required, projects shall ensure that systems are resilient to the complete loss of, or temporary interference with, external PNT services.		
4.3.1	Interference Reporting	[SSPR 5] Projects/Spectrum Managers/Operations Centers shall report unexplained interference to MRPP or to other designated notifying organizations.		
4.3.2	Interference Reporting Training	[SSPR 6] Projects/Spectrum Managers/Operations Centers shall conduct proficiency training for reporting unexplained interference.		

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APPENDIX B

REFERENCES

B.1 Purpose/Scope

This Appendix provides reference information to the user.

B.2 Reference Document

Reference Document	
	National Space Policy (available from https://www.space.commerce.gov/policy/national-space-policy/)
NPD 8900.4	NASA Use of Global Positioning System Precise Positioning Service
NPR 2570.1	NASA Radio Frequency (RF) Spectrum Management Manual
NASA ITS-HBK-CUI	NASA Controlled Unclassified Information Handbook (available from https://cset.nasa.gov/ascs/cspd-handbooks/)
NASA/TP-2018-219822	Navigation Filter Best Practices
NIST Special Publication (SP) 800-160	Systems Security Engineering: Considerations for a Multidisciplinary Approach in the Engineering of Trustworthy Secure Systems (available from https://nvlpubs.nist.gov/nistpubs/specialpublications/nist.sp.800-160.pdf)
NIST SP 800-171	Protecting Uncontrolled Unclassified Information in Nonfederal Systems and Organizations (available from https://csrc.nist.gov/publications/detail/sp/800-171/rev-2/final)
CCSDS 232.1-B-2	Communications Operations Procedure-1
CCSDS 350.0-G	The Application of Security to CCSDS Protocols
CCSDS 352.0-B	CCSDS Cryptographic Algorithms
CCSDS 355.0-B	Space Data Link Security Protocol

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IS-GPS-200 Global Positioning System Directorate, Systems Engineering and

Integration, Interface Specification, Navstar GPS Space

Segment/Navigation User Interfaces (available from https://www.gps.gov)

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